

Message Text

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S/NM - MR. GIBSON(DRAFT)
S/NM - RDUGSTAD (DRAFT)
ARA/MGT - JSIMMONS (DRAFT)
ARA/RPP - JKING (DRAFT)
IO/EX - MS. AKANE (DRAFT)
EUR/EX - JTULL (DRAFT)
EUR/WE - EBEIGEL (DRAFT)
EA/TIMBS - DFIELDS (DRAFT)
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FM SECSTATE WASHDC
TO AMEMBASSY MEXICO
AMEMBASSY PARIS
INFO AMEMBASSY GUATEMALA
AMEMBASSY TEGUCIGALPA
AMEMBASSY MANAGUA
AMEMBASSY PANAMA
AMEMBASSY CARACAS
AMEMBASSY KINGSTON
AMEMBASSY BRIDGETOWN
AMEMBASSY BERN
USMISSION GENEVA
AMEMBASSY ROME
AMEMBASSY LAGOS
AMEMBASSY LISBON
AMEMBASSY CAIRO
AMEMBASSY MADRID
AMEMBASSY LONDON
AMEMBASSY BONN
AMEMBASSY BRUSSELS
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E.O. 11652: N/A

GS: AODE, SNAR, MX, FR

SUBJECT: MODE: DEA PROPOSAL TO ESTABLISH POSITIONS FOR ADVISORS ON COMPLIANCE AND REGULATORY MATTERS

1. AS PART OF ITS CONTINUING EFFORT TO STRENGTHEN THE USE OF AUTHORIZED OVERSEAS PERSONNEL SPACES THROUGH REPROGRAMMING, DEA HEADQUARTERS HAS SUBMITTED A PLAN TO ESTABLISH FIVE REGIONAL POSITIONS FOR ADVISORS ON COMPLIANCE AND REGULATORY MATTERS (ACRMS - GS SKILL CODE 1810) AT MEXICO CITY, PARIS, LONDON, BONN AND TOKYO. WE UNDERSTAND THEIR PUBLIC TITLE WOULD BE SPECIAL AGENT.

2. GENERAL OBJECTIVE FOR ACRMS WOULD BE TO DEAL WITH FOREIGN GOVERNMENTS IN AN EFFORT TO REDUCE THE U.S. DOMESTIC AVAILABILITY OF DIVERTED, LEGITIMATELY MANUFACTURED CONTROLLED NARCOTIC SUBSTANCES AND PRECURSOR CHEMICALS FROM FOREIGN COUNTRIES. ALL DEA REGIONAL DIRECTORS ARE AWARE OF THIS INITIATIVE. DEA PLANS BY THE END OF JULY TO SEND TWO ACRMS SPECIALLY TRAINED IN COMPLIANCE AND REGULATORY MATTERS ON 90-DAYS TDY, ONE TO MEXICO AND ONE TO PARIS, TO DISCUSS THE PROPOSAL WITH EMBASSIES IN THE AREA AND APPROPRIATE FOREIGN OFFICIALS.

3. AS DESCRIBED BY DEA, DUTIES OF THESE PROPOSED POSITIONS

ARE: (A) PERFORM LIAISON WITH FOREIGN GOVERNMENTS AND LIMITED OFFICIAL USE

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PHARMACEUTICAL INDUSTRY REPRESENTATIVES; (B) ACCOMPLISH A TWO-WAY EXCHANGE OF INFORMATION REGARDING COMPLIANCE AND REGULATORY MATTERS, SO THAT USG COMPLIANCE ARRANGEMENTS AS WELL AS HOST GOVERNMENTS CAN BE STRENGTHENED; (C) TO THE EXTENT THAT HOST GOVERNMENTS DESIRE ASSISTANCE, PROVIDE ADVICE AND ASSIST IN THE INITIATION OF REGULATORY PROGRAMS, CONDUCT TRAINING SEMINARS, PROVIDE EXPERTISE IN QUESTIONS CONCERNING THE LEGAL IMPORTATION/EXPORTATION OF CONTROLLED SUBSTANCES, ASSIST FOREIGN GOVERNMENTS IN ATTEMPTING TO DETERMINE LEGITIMATE MEDICAL NEEDS FOR CONTROLLED SUBSTANCES AND, WHERE NECESSARY, ASSIST IN ESTABLISHMENT OF A MANUFACTURING QUOTA SYSTEM AND A CLOSED SYSTEM OF DISTRIBUTION, AND (D) TO THE EXTENT THAT THE HOST GOVERNMENTS DESIRE THIS ASSISTANCE, GATHER INFORMATION REGARDING THE RESOURCES AVAILABLE TO FOREIGN GOVERNMENTS IN MEETING THEIR COMMITMENTS (UNDER INTERNATIONAL TREATIES, SUCH AS THE SINGLE CONVENTION ON NARCOTIC DRUGS OF 1961) TO MONITOR THE FLOW OF CONTROLLED NARCOTIC SUBSTANCES. STUDIES CAN BE MADE OF THE COUNTRIES' LAWS GOVERNING THEIR PHARMACEUTICAL INDUSTRY TO DETERMINE RELEVANCY TO TODAY'S ABUSE PROBLEM. CONTACT WITH THE PHARMACEUTICAL INDUSTRY CAN AID IN DETERMINING THE STOCK LEVEL OF CONTROLLED SUB-

STANCES IN THE INTERNAL CHAIN OF DISTRIBUTION AND THE MONITORING OF WORLD-WIDE DISTRIBUTION PROBLEMS. ADDITIONAL INFORMATION REGARDING SECURITY AND RECORD-KEEPING PROCEDURES CAN ALSO BE GATHERED. INFORMATION OF THIS TYPE CAN BE EXTREMELY BENEFICIAL IN ANALYZING THE MEDICAL NEED FOR CONTROLLED SUBSTANCES IN THE RESPECTIVE COUNTRIES AND DETERMINING THE EFFECTIVENESS OF THE COUNTRIES IN MONITORING THE FLOW OF THESE DRUGS. EXPORTATION OF CONTROLLED SUBSTANCES TO THE COUNTRIES INVOLVED FROM U.S. COMPANIES MAY LATER BE AFFECTED BY THE RESULTS OF THESE STUDIES. ADDITIONALLY, THE U.S. MAY SEE THE NEED, WITH THE CONCURRENCE OF THE FOREIGN GOVERNMENTS, TO PROVIDE ADDITIONAL REGULATORY ASSISTANCE IN AIDING THE COUNTRIES IN MEETING THEIR COMMITMENTS.

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4. GEOGRAPHIC AREA PROPOSED FOR COVERAGE BY ACRM MEXICO CITY COMPRISES MEXICO, GUATEMALA, HONDURAS, NICARAGUA, PANAMA, VENEZUELA, JAMAICA, BARBADOS. DEA ANTICIPATES MAJORITY OF HIS ACTIVITY WOULD BE IN MEXICO.

5. GEOGRAPHIC AREA PROPOSED FOR COVERAGE BY ACRM PARIS COMPRISES FRANCE, SWITZERLAND, ITALY, SPAIN, PORTUGAL, POTENTIALLY NIGERIA AND EGYPT. DEA ANTICIPATES PREDOMINANCE OF ACTIVITY WILL BE IN FRANCE AND SWITZERLAND. ESPECIALLY FOR GENEVA'S INFORMATION, DEA DESIRES OFFICER BAS IN PARIS TO ESTABLISH LIAISON WITH THE INTERNATIONAL

NARCOTIC CONTROL BOARD (INCB) IN ORDER TO MONITOR THE WORLDWIDE IMPORTATION AND EXPORTATION OF CONTROLLED SUBSTANCES. CURRENT INFORMATION DOES NOT INDICATE MAJOR ACTIVITY IN ITALY, SPAIN OR PORTUGAL. EVENTUAL POSSIBLE COVERAGE OF NIGERIA AND EGYPT IS SUGGESTED BY CURRENT INTELLIGENCE REGARDING SHIPMENTS OF BARBITURATES INTO THESE AREAS. IN THIS REGARD, DEPARTMENT NOTES THAT TWO OTHER ACRM POSITIONS ARE PROPOSED FOR WESTERN EUROPEAN AREA. SLOT FOR LONDON WOULD COVER UK AND IRELAND. SLOT FOR BONN WOULD COVER GERMANY, BELGIUM AND NETHERLANDS. QUESTION ARISES WHETHER ONE OR AT MOST TWO OFFICERS AT PARIS MIGHT BE ABLE TO COVER ALL THREE JURISDICTIONS.

6. DEA HAS IDENTIFIED NO SPECIAL ADMINISTRATIVE SUPPORT REQUIREMENTS FOR THE PROPOSED ACRM POSITIONS AND DOES NOT BELIEVE ACRMS WILL NEED DIPLOMATIC TITLES IN CARRYING OUT THEIR ASSIGNMENTS. ESTABLISHMENT OF PROPOSED POSITIONS WOULD BE ACCOMMODATED WITHIN MODE CONTROLS BY ELIMINATION OF DEA OVERSEAS POSITIONS PREVIOUSLY AUTHORIZED.

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7. ACTION REQUESTED: DEPARTMENT WILL APPRECIATE VIEWS OF ACTION ADDRESSEE COMS CONCERNING DEA REQUEST, AFTER TDY OFFICERS HAVE BEEN AT POSTS FOR DISCUSSIONS. ANY COMMENTS BY INFORMATION ADDRESSEES ARE ALSO INVITED, AND SHOULD BE REPEATED INFO TO THE ACTION POSTS. ACTION ADDRESSEES PLEASE COMMENT, AS APPROPRIATE, ON (A) ANTICIPATED REACTION OF HOST GOVERNMENT TO THE PROSPECT OF ACRM ACTIVITY; (B) EXTENT TO WHICH PROPOSED ACRM FUNCTIONS ARE/HAVE BEEN/COULD BE PERFORMED BY EXISTING DEA STAFF; (C) WHETHER SPECIAL TRAINING IS REQUIRED FOR PERSONNEL PERFORMING THESE FUNCTIONS, AND IF SO, WHAT KIND; (D) WHETHER THE FUNCTIONAL TITLE ACRM WILL BE EFFECTIVE; AND (E) WHETHER FOREIGN COUNTRIES' COMPLIANCE RECORDS ARE SUCH AS TO JUSTIFY ESTABLISHING A SERIES OF NEW DEA POSITIONS/FUNCTIONS OVERSEAS AT A TIME OF SERIOUS USG RESOURCE STRINGENCY. VANCE

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